



Article Evaluating the Outcomes of Monetary and Fiscal Policies in the EU in Times of Crisis: A PLS-SEM Approach

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Abstract: The asymmetric level of integration within the European Union (EU) regarding membership in the European Monetary Union (EMU) has resulted in inconsistent responses to crises such as the Great Recession of 2007–2009 and the European sovereign debt crisis of 2010–2013. Furthermore, it has led to varying outcomes of monetary and fiscal policies implemented across EU countries. This paper aims to investigate the impact of monetary and fiscal policies on economic development and employment through the inflation channel in the EU between 2007 and 2015, using Partial Least Squares Structural Equation Modeling (PLS-SEM). The results indicate that the outcomes of monetary policy have been mixed between EMU and non-EMU countries, resulting in different measures and negative spillover effects of the European Central Bank's (ECB) policy on countries outside of the EMU. Meanwhile, the ability of fiscal policy to lower inflation and boost economic growth and employment has been limited, which means that the impact of fiscal policy on both economic development and employment and inflation has been minor. Based on the findings of this study, there should be better coordination of monetary and fiscal policies at the EU level to support the macroeconomic stability of the Union during times of crisis.

Keywords: EU; EMU; ECB; monetary policy; fiscal policy

1. Introduction

The appearance of new crises, such as the Great Recession of 2007–2009 and the European sovereign debt crisis of 2010–2013, requires changes not only in the formulation of fiscal and monetary policies but also in their coordination. The impact of the global economic and financial crisis of 2007–2009 should serve as a lesson for improving general economic policy and developing mechanisms to quickly detect the first signs of potential crises [1]. Available data on monetary and fiscal trends point to significant opportunities for improving the coordination of these policies in EU economies. This view is shared by many international organizations and economic analysts. For example, the OECD [2] and the IMF [3] have highlighted in their reports that fiscal and structural policies should support an over-stretched monetary policy, provided that there is room to maneuver in the fiscal area.

Moreover, in the context of the proposed Sustainable Development Goals (SDGs), the UN emphasizes the importance of sustainable monetary and fiscal policies to enable economic recovery from global disruptions. Financial inclusion is also critical and provides a vital foundation for supporting all SDGs [4,5]. Ziolo et al. [6] found a strong link between sustainable financing models, social sustainability, environmental sustainability, and economic sustainability. SDG8 and SDG17 are particularly relevant to this issue. One of the



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Copyright: © 2023 by the authors. Licensee MDPI, Basel, Switzerland. This article is an open access article distributed under the terms and conditions of the Creative Commons Attribution (CC BY) license (https:// creativecommons.org/licenses/by/ 4.0/). goals of SDG8 is to maintain GDP per capita growth in line with national circumstances. Meanwhile, SDG17 aims to help developing countries achieve long-term debt sustainability through coordinated policies focused on promoting debt financing, debt relief, and debt restructuring, as well as external debt of highly indebted and underdeveloped countries, to reduce the debt burden [7].

EU members could come to a consensus on how to conduct economic policy in the event of sudden shocks in order to prepare an adequate response to current and possible future crises. While the causes of the global economic and financial crisis of 2007–2009, the debt crisis of 2010–2013, and the COVID-19 crisis differ, analyzing the implementation of economic policies in the EU during the previous period can provide useful insights for setting economic policies and coordinating their implementation. The global economic and financial crisis began in the financial sector in mid-2007 and quickly spread to all economic sectors worldwide, resulting in significant negative impacts on EU countries, especially the New Member States (NMS) such as Cyprus, the Czech Republic, Hungary, Slovenia, Estonia, Latvia, Lithuania, Malta, Poland, Slovakia, Bulgaria, Romania, and Croatia [8,9]. The impact of the subsequent economic crisis varied from country to country. This global crisis clearly demonstrated that strong regional economies such as the EU were not prepared to face new challenges. Consequently, each EU Member State attempted to deal with the crisis in its own way. The diversity of the EU economies' characteristics, objectives, and economic environment resulted in different measures being chosen to overcome the crisis as quickly as possible.

This paper aims to analyze the impact of monetary and fiscal policies on economic development and employment through the inflation channel in the EU during the crisis period. Given the significant differences in the freedom to conduct monetary and fiscal policy between EMU and non-EMU countries, a separate analysis has been conducted for these two groups of economies. PLS-SEM methodology has been applied to an appropriate set of indicators representing monetary policy, fiscal policy, price stability (inflation), economic development, and employment.

It is important to note that previous literature has mainly focused on the EU as a whole [10–13], EMU [14–17], or on specific EU countries [18–20]. Moreover, most previous studies have used a variant of regression analysis [21], which is not able to analyze the effects of monetary and fiscal policies simultaneously and efficiently incorporate their indirect effects. Accordingly, this study's contribution lies in the following:

- 1. It provides parallel analysis for the EU, EMU, and non-EMU countries (to compare differences in policy effects).
- 2. It employs PLS-SEM analysis, enabling the analysis of simultaneous effects of both policies together and the analysis of indirect effects (via price stability) of the economic policies implemented.
- 3. It offers a brief discussion of ideas for a new model of economic policy coordination.

The paper is structured as follows: Section 2 contains a review of the previous literature in the field, the Section 3 is devoted to the development of hypotheses and the theoretical model, the Section 4 the results obtained and the discussion, and the Section 5 concludes the paper.

2. Literature Review

The EU's economic policy during times of crisis has been the focus of extensive literature analyzing various aspects and implications. Most of the literature has centered on the EMU countries, particularly on the impact and efficiency of monetary policy implementation [22–27].

During crises, monetary policy implementation has been criticized by those who believe that it should have done more [23] and by those who believe that it has done too much for too long, particularly the ECB [28]. In response, the ECB adopted an extremely expansionary monetary policy to stimulate economic activity during the crisis, but its interest rate channel became inefficient when interest rates fell to very low or even zero lev-

els. To counter this, the ECB implemented unconventional monetary policy measures and instruments, such as central bank announcements [24,29] and quantitative easing [30,31], which have proven to be more effective in conveying information to market participants about the direction of monetary policy and managing their expectations, thereby making ECB monetary policy more efficient.

However, Claeys et al. [25] argue that external factors beyond the ECB's control have influenced the fact that low interest rates and unconventional monetary policy tools have not led to price stabilization and accelerated growth and development. This raises two important implications. First, the transmission mechanism of monetary policy to inflation may be weakened, making it more challenging for central banks to achieve their objectives. Second, monetary policy may need to be more expansionary than before to achieve the same objectives. Therefore, they suggest that the ECB should adjust the framework for monetary policy by explicitly setting rules where possible and maintaining an acceptable degree of flexibility to manage uncertainty.

Nevertheless, ensuring price stability, economic growth, and employment requires effective coordination between monetary and fiscal policies. Hence, research has shifted to some extent to the effects of fiscal policy implementation in EMU members, especially after the debt crisis [32–38]. Białek [33] found that some Member States have saved too much, while others, particularly those from the southern periphery, have gone to the other extreme. Greece, Portugal, Ireland, and Cyprus have not met the Maastricht criteria, forcing EMU to take appropriate measures to enable these countries to meet their obligations as EMU members [39-41]. Instruments such as the European Stability Mechanism and the Fiscal Compact for Stability and Growth were introduced to bridge the gap between monetary policy, conducted by the ECB, and fiscal policy, the responsibility of member governments. The financial crisis has demonstrated that it is impossible to leave these two areas of the economy in the hands of separate centers of power in the long run. Corsetti et al. [27] emphasize the importance of flexible fiscal policy, though they stress that achieving this has been challenging in the Eurozone in the past period. D'Acunto et al. stress the importance of unconventional fiscal measures to boost consumption [42]. On the other hand, conventional monetary policy, supported by automatic fiscal stabilizers, is only capable of stabilizing economic activity and prices during moderate economic shocks. However, it is insufficient to stabilize the economy during strong shocks.

According to Schnabl, the institutional framework of EMU was not designed to consider the unique function of fiscal policy in balancing asymmetric shocks within the Eurozone [43]. The Maastricht criteria only established ceilings for the budget deficit and public debt, with no mechanism developed to compensate for differing economic growth rates among member states. Moreover, individual member states' fiscal policies were not supervised by a supranational authority with the power to control them. Therefore, creating a fiscal and banking union is critical for future progress. However, implementing this idea is heavily criticized because efforts to create a fiscal union often lack a thorough project assessment. Nonetheless, proponents argue that other advanced federations have such a centralized fiscal institution, so it should be applied in the case of EMU [44].

Dabić, on the other hand, contends that EMU survived the crisis despite significant difficulties and pessimistic predictions without leading to a transition to an economic union with supranational fiscal power [45]. According to Stawska, the EMU's coordination of monetary and fiscal policies has been relatively effective in terms of maintaining price and monetary stability while promoting economic growth [46]. While member states' fiscal authorities increased government spending to encourage investment, consumption, and economic recovery, the ECB kept interest rates low and utilized unconventional monetary policy measures.

Compared to the euro area, there is relatively less literature on the impact of economic policy on countries outside the EMU. Economic policies are studied either at the individual country level or relevant groups of countries, primarily the (Central and Eastern European) CEE and (South-Eastern European) SEE countries, as it is a diverse group of countries.

Skare et al. tested the assumption of money neutrality in CEE economies and concluded that monetary policy could be a useful tool for macroeconomic stabilization and boosting economic activity [47]. As such, countries that have not yet joined the EMU need to consider the significant economic costs of deeper monetary integration and the willingness required to operate under a tight monetary framework. The need for further integration in the EMU is reflected in achieving nominal and real convergence among member states [48,49]. Nominal convergence refers to the convergence of nominal variables such as inflation rates, prices, interest rates, nominal wages, while real convergence pertains to the alignment of real parameters such as economic growth, employment, and productivity, among others, of less developed countries with developed economies [50].

According to Potjagailo, policymakers and central banks in non-EMU countries should respond to the expansionary monetary policy of the ECB introduced after the economic crisis only if their economies have similar conditions to the euro area [51]. However, Hajek and Horvath have found that unexpected changes in consumer prices in the euro area do not significantly affect inflation/deflation risks in countries outside the euro area [52]. On the other hand, a large body of work has addressed the spillover effect of ECB policies on countries outside the EMU [20,51]. Benecká et al. have identified significant negative effects of ECB monetary policy on growth and prices in CEE countries, with the impact on prices being greater than the impact on economic activity, which they attribute to the significant imports of CEE countries from EMU countries. As the Euro appreciates, it leads to imported inflation [20].

In contrast, some authors emphasize the importance and effectiveness of fiscal policy in non-EMU countries, with a particular focus on the analysis of fiscal policy in SEE and CEE countries [53–56]. Following the global economic crisis of 2007–2009, CEE economies used fiscal policy to boost economic growth [54]. However, public debt in these economies increased by an average of 20% of GDP due to relatively high deficits between 2000 and 2013, affecting fiscal sustainability. These countries are small and open economies with similar social and economic legacies. Most of them are young democracies with relatively weak institutions and low credit ratings. Hence, fiscal policy responses in this relatively homogeneous group of countries differ from those of developed countries [53].

In addition to SEE and CEE, some authors have analyzed monetary policy in developed EU economies that are not members of the EMU. Buscher and Gabrisch have examined interest rates in Sweden, Denmark, and the United Kingdom and have concluded that there is a high correlation between the trend of interest rates on the interbank market in these countries and the trend of EURIBOR [57]. The authors have confirmed that this dependence exists not only in times of macroeconomic stability but also in times of crisis, suggesting that the policies of the ECB significantly influence domestic interest rates. Thus, they conclude that monetary policy independence cannot be seen as an advantage of remaining outside the euro area. Using the cointegrated VAR model, Reade and Volz have shown the existence of a correlation between the trend of the market interest rate in Sweden and EURIBOR, making monetary policy in Sweden largely a copy of ECB decisions [58]. The above-mentioned diversity of economies other than EMU certainly leads to different effects. On average, however, it can be said that they are more flexible in the conduct of economic policy than the countries of the EMU.

According to the presented literature review, the following research questions are defined:

Q1. How have monetary and fiscal policies in the EU impacted inflation, economic development, and employment through their impact on inflation?

Q2. How have monetary and fiscal policies in the EMU impacted inflation, economic development, and employment through their impact on inflation?

Q3. How have monetary and fiscal policies in the non-EMU impacted inflation, economic development, and employment through their impact on inflation?

To answer these questions, the following theoretical model (Figure 1) is defined:



Figure 1. Theoretical model.

3. Data and Methodology

The PLS-SEM methodology is utilized to examine suitable models that permit the use of multiple indicators for a given latent variable, model measurement errors in the observed variables, and test the relationships among the observed variables [59]. The dataset employed in this paper includes data for 28 EU countries spanning from 2007 to 2015, covering 14 variables or indicators. The details regarding the data utilized can be found in Table 1.

 Table 1. Details about Latent variables.

Latent Variables	Codes	Label	s Full Original Name of the Indicator	Source
	No_ir	MP1	Nominal short-term interest rate (three-month EURIBOR)	AMECO database [60]
Monetary policy indicators —	Re_ir	MP2 Real short-term interest rate (three-month EURIBOR)		AMECO database [61]
	M_mr	MP3	Money market rate	European Central Bank—Statistical Data Warehouse [62]
	Ii_tax	FP1	Individual income tax rate	KPMG data [63]
_	C_tax	FP2	Corporate tax rate	KPMG data [64]
- Fiscal policy indicators -	To_rec_tax	FP3	Total receipts from taxes and social contributions %GDP	EUROSTAT database [65]
	Pe_%bdp	FP4	Total general government expenditure% GDP	EUROSTAT database [66]
	Gg_co%bdp	FP5	General government final consumption expenditure (% of GDP)	WORLD BANK database [67]

Latent Variables	Codes	Labels	Full Original Name of the Indicator	Source
	inf_rate	I1	HICP	EUROSTAT database [68]
Inflation indicators	inf_def	I2	GDP deflator	WORLD BANK database [69]
_	PPP	I3	PPP EU28 = 1	EUROSTAT database [70]
Economic development — and employment indicators —	GDP_pc	EGE1	GDP per capita PPP index EU28 = 100	EUROSTAT database [71]
	GDP_pwi	EGE2	GDP per worker index, 2010 = 100	EUROSTAT database [72]
	E_rate	EGE3	Employment rate, percentage of the total population, from 20 to 64 years	EUROSTAT database [73]

Table 1. Cont.

Source: Authors' elaboration.

The set of analyzed data relates to 28 countries that were members of the EU during the observed period. These were: Austria, Belgium, Bulgaria, Croatia, Cyprus, The Czech Republic, Denmark, Finland, France, The Netherlands, Germany, Greece, Hungary, Ireland, Italy, Latvia, Lithuania, Estonia, Luxembourg, Malta, Poland, Portugal, Romania, Slovakia, Slovenia, Spain, Sweden, and the United Kingdom.

In order to gain the first insight into differences among analyzed country groups, Table 2 presents the average values of considered indicators.

Indicator	EMU	Non-EMU	EU
MP1	1.48	3.27	2.37
MP2	0.01	0.71	0.36
MP3	1.48	2.83	2.16
FP1	42.12	30.54	36.33
FP2	25.50	19.15	22.33
FP3	37.50	34.64	36.07
FP4	47.26	44.01	45.63
FP5	20.21	19.89	20.05
I1	1.75	2.76	2.25
I2	1.44	2.82	2.13
I3	0.97	20.23	10.60
EGE1	112.85	78.79	95.82
EGE2	101.08	102.14	101.61
EGE3	75.97	76.19	76.08

Table 2. Average values of considered indicators.

Source: Authors' calculations.

The averages of monetary policy indicators presented indicate that monetary policy was significantly more expansionary in EMU countries compared to non-EMU countries. On the other hand, the fiscal policy indicators suggest that, on average, fiscal policy in EMU countries was more restrictive than in non-EMU countries. The inflation indicators suggest that the average inflation rate in EMU countries was lower than in non-EMU countries, while average economic development and employment rates were mixed. The average GDP per capita was higher in EMU countries, while the average GDP per worker and employment rate were slightly lower in EMU countries.

4. Results and Discussion

The measurement (outer) and structural (inner) models are components of the PLS-SEM approach using SmartPLS 4 software. The structural model depicts the connections between constructs, whereas the measurement model displays interactions between the observed data and the constructions. The method developed by Hair et al. and Sarstedt & Cheah is used to access these models [74,75].

4.1. Measurement Model Assessment

Table 3 displays the values of Cronbach's alpha (CA), composite reliability (CR), average variance extracted (AVE), and item loadings (with corresponding p values), which are utilized to evaluate the convergent validity and construct reliability of the measurement model, as outlined by Hair et al. [74].

Constructs	Items	Loadings	p Values	Cronbach's Alpha	Composite Reliability	Average Variance Extracted (AVE)
	FP1	0.829	0.000			
-	FP2	0.668	0.000			0.691
Fiscal policy (FP)	FP3	0.920	0.000	0.887	0.917	
-	FP4	0.896	0.000			
-	FP5	0.819	0.000			
	MP1	0.974	0.000	0.773	0.868	0.703
Monetary policy (MP)	MP2	0.969	0.000			
(1111)	MP3	0.571	0.000			
	I1	0.971	0.000			
Inflation (I)	I2	0.862	0.000	0.927	0.954	0.875
	I3	0.969	0.000			
Economic	EGE1	0.902	0.000			
development and employment (EGE)	EGE2	0.948	0.000	0.735	0.857	0.676
	EGE3	0.562	0.000			

Table 3. Convergent validity and construct reliability of the measurement model.

Source: Authors' calculations.

Table 3 demonstrates that all item loadings are above 0.6, indicating that the structures have incorporated over 50% of the variance of the analyzed construct [76,77] and are statistically significant ($p \le 0.05$). Moreover, Cronbach's Alpha and Composite Reliability exceed the recommended threshold of 0.7 for all constructs [78], indicating pleasant internal consistency. Additionally, the AVE values confirm convergent validity as they exceed the recommended threshold of 0.5 [74].

The next step in evaluating the measurement model pertains to discriminant validity, i.e., the degree to which one construct differs from other constructs. To test discriminant validity, the Fornell–Larcker criterion is employed [79], and the results are presented in Table 4.

Construct Variable	Economic Development and Employment	Fiscal Policy	Inflation	Monetary Policy
Economic development and employment	0.822			
Fiscal policy	0.536	0.831		
Inflation	-0.298	-0.300	0.935	
Monetary policy	-0.460	-0.279	0.659	0.839

Table 4. Discriminant validity according to Fornell–Larcker Criterion.

Source: Authors' calculations.

According to the presented data in Table 4, all values are lower than diagonal values, and the Fornell–Larcker criterion is met. Considering all the presented indicators of the quality of the measurement model, it can be concluded that the model is very acceptable and that it is possible to continue with the analysis.

4.2. Structural Model Assessment

The next step in the analysis is structural model assessment, which is achieved by evaluating path coefficients obtained via the bootstrapping procedure in SmartPLS 4 software (5000 bootstrap samples were generated) and presented in Table 5.

Links	Original Sample (O)	Sample Mean (M)	Standard Deviation (STDEV)	T Statistics (O/STDEV)	p Values
MP→I	0.593	0.599	0.041	14.446	0.000
MP→EGE	-0.128	-0.136	0.032	3.964	0.000
FP→I	-0.149	-0.153	0.040	3.726	0.000
FP→EGE	0.032	0.035	0.014	2.280	0.023

Table 5. Path coefficients for EMU members.

Source: Authors' calculation.

The findings presented in Table 5 reveal that the path coefficient representing the impact of monetary policy on inflation is 0.593 and is statistically significant at $p \le 0.05$. This indicates that the expansionary monetary policy introduced by the ECB did not result in an increase in inflation. Based on the indicators used, the positive path coefficient suggests that lower monetary policy indicators were associated with lower inflation indicators. This outcome can be explained by the positive influence of unconventional measures adopted in the EMU, as proposed by [24,25]. The path coefficient showing the indirect relationship between monetary policy and economic development is negative and statistically significant (-0.128), indicating that expansionary monetary policy has a positive effect on economic development and employment, ensuring an acceptable level of price stability. This means that lower levels of monetary indicators.

Regarding the impact of fiscal policy on inflation, the results indicate a negative path coefficient of -0.149, which is statistically significant at $p \le 0.05$. This suggests that restrictive fiscal policy (high fiscal indicator values) resulted in lower inflation in the EMU (low inflation indicator values). In contrast, the path coefficient indicating the indirect effect of fiscal policy on economic development and employment is positive (0.032), indicating that restrictive fiscal policy contributed to increased economic development and employment by controlling inflation, although the effect was minor. Despite the low path coefficients, they are statistically significant ($p \le 0.05$), indicating that fiscal policy had an

impact on inflation and economic development (by lowering inflation) to some degree. These outcomes support Schnabl's argument that relatively strict fiscal policy, coupled with ECB measures to prevent insolvency in peripheral countries within the EMU [43], has had an adverse effect on economic development within the EMU.

An identical analysis was carried out for non-EMU countries as well, and the results are shown in Table 6.

Links	Original Sample (O)	Sample Mean (M)	Standard Deviation (STDEV)	T Statistics (O/STDEV)	p Values
MP→I	0.726	0.729	0.050	14.448	0.000
MP→EGE	-0.292	-0.297	0.044	6.676	0.000
FP→I	-0.102	-0.107	0.050	2.053	0.041
FP→EGE	0.041	0.045	0.024	1.727	0.085

Table 6. Path coefficients for non-EMU countries.

Source: Authors' calculation.

The results in Table 6 show that a positive and high path coefficient of 0.726 was obtained for the effect of monetary policy on inflation (which is statistically significant at the $p \leq 0.05$ level), suggesting that restrictive monetary policy in countries other than EMU was not efficient at reducing inflation, as higher values of monetary indicators led to higher inflation indicators. It should be noted that the path coefficient for this relationship is the highest compared to the other path coefficients obtained for the non-EMU group. The path coefficient for the indirect relationship between monetary policy and economic development and employment is -0.292 (statistically significant at $p \leq 0.05$), indicating that a restrictive monetary policy positively affects economic development and employment via a slight increase in inflation. Similar results were shown by the authors Kisel'áková et al. [17].

Analysis of the impact of fiscal policy on inflation revealed a low negative path coefficient of -0.102 (which is statistically significant at the $p \le 0.05$ level), suggesting that relatively expansionary fiscal policy led to higher inflation. A very small positive path coefficient (0.041) is obtained for the relationship, indicating the indirect effects of fiscal policy on economic development and employment (which is not statistically significant at the p > 0.05 level). Such values of path coefficients representing the impact of fiscal policy result from the fact that it is a relatively heterogeneous group of countries and that the observed countries in this group have greater autonomy in implementing fiscal policy than the countries of EMU [27].

The PLS-SEM methodology was also applied to the data at the level of the EU as a whole. The results are shown in Table 7.

Links	Original Sample (O)	Sample Mean (M)	Standard Deviation (STDEV)	T Statistics (O/STDEV)	p Values
MP→I	0.624	0.626	0.032	19.666	0.000
MP→EGE	-0.186	-0.192	0.030	6.257	0.000
FP→I	-0.126	-0.131	0.034	3.679	0.000
FP→EGE	0.038	0.040	0.013	2.910	0.004

Table 7. Path coefficients for EU.

Source: Authors' calculation.

The path coefficient between monetary policy and inflation shows a positive, high, and statistically significant relationship (0.624 and $p \le 0.05$). Therefore, it can be inferred

that the relatively expansionary monetary policy did not lead to an increase in inflation. Low values of monetary indicators also corresponded to low values of inflation indicators. However, the relationship between monetary policy and economic development is negative and statistically significant, suggesting that expansionary monetary policy has promoted economic development and employment to some extent, through a slight increase in inflation. These findings are in line with recent research showing that variable monetary and fiscal policies impact economic development [21].

After analyzing the effects of monetary policy, the effects of fiscal policy were investigated. The path coefficient of -0.126 (statistically significant at $p \le 0.05$) indicates that restrictive fiscal policy led to lower inflation. The indirect impact of fiscal policy through the inflation channel is represented by a very small positive and statistically significant path coefficient (0.038), indicating that fiscal policy did not support economic development and employment by ensuring sufficient price stability.

5. Conclusions

Over the past two decades, the EU has faced various challenges related to economic stability. During this time, there was a consensus that economic policy should play a stabilizing role, with monetary policy given a significant advantage over fiscal policy, which was limited to keeping government debt below acceptable levels. However, following the global economic crisis of 2008, fiscal policy measures were used more intensively, which led to new shocks for Eurozone members in 2010. Despite this, monetary policy remained the primary instrument for stabilizing the economy, although the capacity of conventional measures to combat low inflation and low growth rates.

The study results suggest that in general, monetary policy has not achieved its purpose of reducing inflation and boosting economic activity and employment through price stability. Expansionary monetary policy in EMU did not lead to price increases due to unconventional measures and external factors, such as global trends. The applied measures had some small positive indirect effects on economic development and employment. In contrast, restrictive fiscal policy slightly reduced inflation, but the indirect effect on economic development and employment was uncertain. In non-EMU countries, restrictive monetary policy was ineffective at reducing inflation, but price increases had an indirect effect on economic development and employment. Price increases in non-EMU countries led to increased imports from EMU countries, generating import inflation. Due to exhausted capacities for implementing restrictive fiscal measures, these countries implemented relatively expansive fiscal policies, which increased prices to some extent. However, the indirect impact on economic development and employment is unclear. These results are reflected at the EU level, where more restrictive monetary policy and expansive fiscal policies have resulted in price increases and a very low indirect impact on economic development and employment compared to the EMU area.

Furthermore, the ECB still lacks an adequate role within the EU, and coordination between monetary and fiscal policy remains insufficient. This implies that the EU is not adequately prepared to face economic downturns, as evidenced by the current COVID-19 pandemic crisis. The ECB continues to pursue an expansionary monetary policy, which creates a liquidity trap and reduces the effectiveness of monetary policy. This fact highlights the importance of active fiscal management even more because multipliers are greater when interest rates are near zero. Simultaneously, flexible fiscal policy can assist with the implementation of monetary policy measures, resulting in faster and better results in terms of economic stabilization.

In conclusion, fiscal policy played an adequate role in achieving price stability, economic development, and employment. Inadequate crisis management has resulted in deterioration in economic performance, especially in EMU, and has led to political polarization between debtor countries and those with relatively more stable public finances. Despite all these factors, fiscal policy is still an underused macroeconomic stabilization tool. To accelerate the implementation of fiscal stabilization initiatives, the European Commission should modify the present fiscal rules. In particular, keeping the public debt ceiling at 60% of GDP and providing assistance to Member States that exceed this level is controversial in the face of extremely low interest rates. The European Commission's intervention would be appropriate only when an economy generates unsustainable debt.

It is important to note that failure to implement necessary reforms in economic policy will deepen the divergence between EU member states during the current crisis. Most member states started the crisis with limited room to maneuver in terms of economic policy implementation, given that interest rates were already very low (averaging below 1%), government debt levels exceeded the Maastricht criteria, and credit ratings had significantly deteriorated. Although many politicians and economists have emphasized the significance of establishing a fiscal union, there is currently insufficient political support for such a project. Nevertheless, some form of fiscal oversight and control must be established to boost growth and employment while ensuring public debt sustainability.

There are several aspects of fiscal policy implementation that could be improved to address the spillover problem caused by exceeding the Maastricht budget deficit limit (which amounts to 3% of GDP). Currently, there is no system in place to encourage countries to produce a budget surplus or penalize countries that exceed the limit. To address this issue, certificate trading could be allowed to issue permitted debt, which would avoid the negative effects of irresponsible behavior by certain Member States in the fiscal sphere. The market mechanism would enable Member States most affected by future crises to purchase certificates issued by EMU members with advanced fiscal positions to finance expansive measures. To ensure the smooth functioning of the entire system, an independent EMU regulatory institution should be established to define certificate prices, fix debt emission quotas, and set conditions for countries to participate in this market. The role of the European Commission should be to provide investors with appropriate information about the macroeconomic situation and debt management of the debtor country.

However, the main limitation of this study is the insufficient long-term data for analyzing the impact of economic policies on inflation, economic development, and employment during the pandemic crisis. There are also many other factors that impact inflation and economic development and employment, such as supporting measures for start-ups and FDI inflow. Further research should be conducted using data from the pandemic period and considering more factors that impact inflation, economic development, and employment, such as easing of business conditions.

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